1 2 3 STATE OF WISCONSIN CIRCUIT COURT : MILWAUKEE COUNTY 5 DALE W. BRANDT as Personal 6 Representative of the Estate of GLEN W. BRANDT, 7 Plaintiff, 8 Case No. 605-147 vs. 9 OWENS-ILLINOIS, INC., et al., 10 Defendants. : 11 12 13 DEPOSITION OF DOHRMAN H. BYERS, taken by defendant 14 Owens-Illinois, Inc., on Monday, October 21, 1985, commencing 15 at 2:00 P. M., at Room 514, Sheraton Springdale, 11911 16 Sheraton Lane, Springdale, Ohio 45246, pursuant to notice 17 and the applicable Wisconsin Rules, before Carol R. Simpson, 18 a Registered Professional Reporter and Notary Public within 19 the State of Ohio. 20 21 22 23 24

INDEX Witness Page Dohrman H. Byers Direct by Mr. Riley Redirect by Mr. Riley Cross by Mr. Harrington Cross by Mr. Hickey Cross by Mr. Gonring Redirect by Mr. Riley Recross by Mr. Harrington 

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## DOHRMAN H. BYERS

of lawful age, having been first duly sworn, was examined and testified as follows:

## DIRECT EXAMINATION

BY MR. RILEY:

Q Would you state your full name for the record, please.

## A Dohrman Harold Byers.

MR. RILEY: Let the record reflect that this is the deposition of Dohrman H. Byers, taken pursuant to notice and the applicable Wisconsin Rules.

Q Mr. Byers, my name is Bob Riley, and I'd like to, first of all, just explain to you that this is a deposition and I will be asking you some questions, and everything that each of us says will be taken down by this court reporter. Because we have a court reporter transcribing everything that we say, it is very important that we take turns when we speak, that you let me finish my question before you begin your answer, otherwise the transcript will be a little bit difficult to read.

It is also important that you use words and speak out loud when you give an answer. If you shrug your shoulders or make a sound I might recognize as an answer, like Um-hmm, again, it will be very difficult for the court

1	reporter to take it down and it will be very difficult for
2	us to understand your testimony once the deposition is
3	transcribed.
4	If at any time you would like to take a break,
5	just let us know and we will do so. In addition, if you
6	don't understand any one of my questions, I would appreciate
7	it if you would just let me know that and I'll try to do a
8	better job of asking it so we can make sure that you under-
9	stand the questions that you are answering.
10	Is all this all right with you?
11	A Fine.
12	Could you tell us your date of birth, please?
13	<b>A</b> July 18, 1914.
14	Your current address?
15	A 12060 Lawnview Avenue, Apartment 6,
16	Cincinnati, Ohio 45246.
17	You would agree with me that this deposition
18	is going forth at the Sheraton Hotel in Springdale, Ohio?
19	A I would.
20	Would you briefly describe your educational
21	background for us, please?
<b>22</b>	I graduated from Mount Union College,
<b>23</b>	Alliance, Ohio, in 1936, with majors in Chemistry and
<b>24</b>	Mathematics; completed a Master of Science degree in 1938
	11

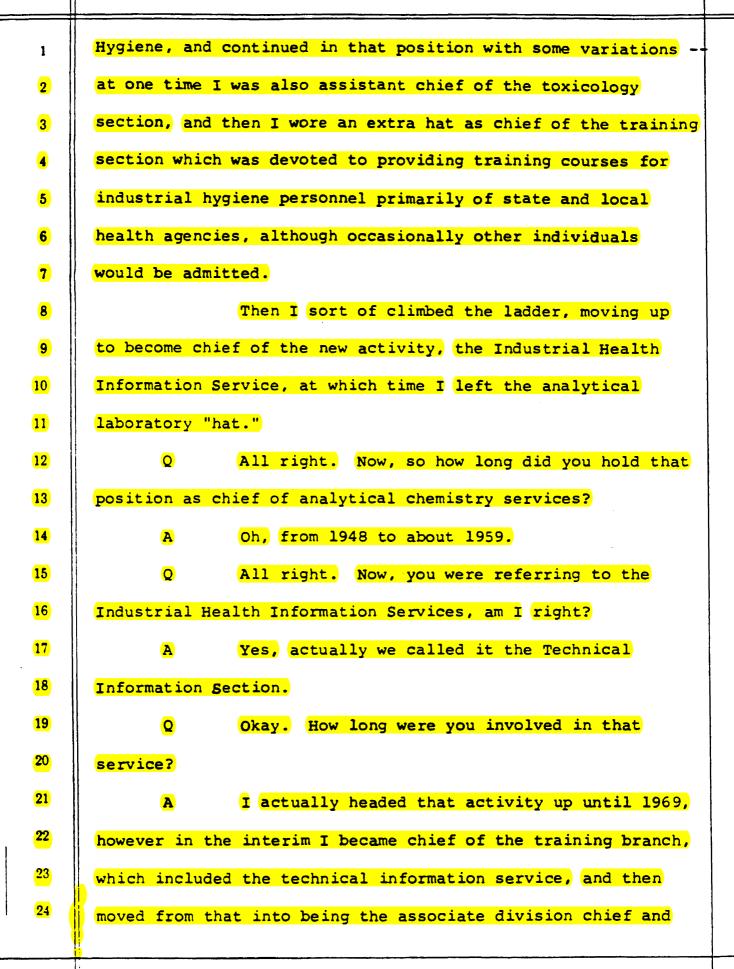
1	at Purdue University with a major in Analytical Chemistry,
2	minors in Physical Chemistry and Metallurgical Engineering.
3	I taught did you say just education?
4	Q Just education for now.
5	All right. I subsequently did some graduate
6	work at the University of Michigan.
7	In what area, sir?
8	A Chemistry.
9	Q In addition to the formal education which you
10	have just described, have you from time to time attended
11	continuing education programs in any field?
12	A Yes, a number in the field of industrial health.
<u>13</u>	What type of programs are you referring to?
14	A have attended training courses in radio-
15	logical health, and attended and participated in a number of
16	seminars and training courses of a wide variety of subjects
17	in industrial health.
18	I'm not going to ask you to name every one of
19	them, but could you just identify some of the sponsors of
20	those seminars and training courses?
21	Well, the Public Health Service, U. S. Public
<b>22</b>	Health Service in a number of cases; some by the University
<b>23</b>	of Michigan; one by the University of Oklahoma. I find it
24	difficult to recall others.

	Case: 3:99-cv-00475-slc Document #: 193 Filed: 12/04/15 Page 7 of 54 6
1	Q I think that will suffice. Have you authored
2	any publications?
3	A Yes.
4	Could you tell us about what you have written,
5	please?
6	Well, I haven't checked recently, but as I
7	recall I have something approaching sixty publications to my
8	credit or discredit, as the case may be.
9	And in what general area are these publica-
10	tions?
11	A Primarily in the chemical aspects of industrial
12	health. I have some publications on chemical methods of
13	analysis. I have publications in the area of ventilation
14	design and control methods. Also some publications where I
15	was a secondary author on toxicologics; also some field
16	studies made by the Public Health Service which involved
17	epidemiology, toxicology across the board. I was, in most
18	cases in those publications my function was either the
19	chemical analysis or the field sampling and engineering
20	program.
21	Q You used a couple of terms I'd like you to
22	explain for us. One is epidemiology. Could you explain very
23	briefly what that is?
24	A Epidemiology is the study of the occurrence of

1	disease in various populations.
2	And how about toxicology?
3	A Toxicology is the study of the effects of
4	chemicals or other agents on the human body, or on animals.
5	Q Have you received any awards in connection
6	with your publications?
7	A Well, yes. Most recently in, I think it was
8	November of 1980, myself and my co-author received an award
9	for the best paper of the year on a paper on ventilation
10	design. And that is the only award that I have received,
11	strictly speaking, on the basis of publication. But I have
12	received the Borden Award from the American Chemical Society.
13	I have received a Meritorious Achievement Award from the
14	American Conference of Governmental Industrial Hygienists.
15	I have been elected as a life honorary member
16	of the American Industrial Hygiene Association, the American
17	Conference of Governmental Industrial Hygienists, the Michigan
18	Hygiene Society, and the American Public Health Association.
<mark>19</mark>	Now, you have mentioned a couple of organiza-
<b>20</b>	tions, I was going to ask you if you belonged to any industry
<b>21</b>	organizations or honorary organizations. I don't mean to ask
<b>22</b>	you to repeat them all, but can you give us just an example
<b>23</b>	of a few of them in the field of industrial health?
24	Well, the Industrial Hygiene Association is the

1	industrial health association for non-medical personnel,
2	although medical personnel do belong. But it is a profess-
3	ional society in the area of industrial health and related
4	activities.
5	How about the American Conference of Govern-
6	mental and Industrial Hygienists?
7	Yes, the American Conference of Governmental
8	Industrial Hygienists is a similar parallel organization
9	whose membership is restricted to industrial hygiene personnel
10	of governmental agencies federal, state, county or city
11	or members of university faculties whose area is industrial
12	health.
13	Now, if we refer to that organization as
14	ACGIH, for short, you and I will understand we are talking
15	about the American Congress of Governmental and Industrial
<b>16</b>	American Conference.
17	I'm sorry, American Conference of Governmental
18	A Industrial Hygienists, yes.
19	That is the organization, okay?
20	A Right.
21	Okay. Have you spent your entire career in
<b>22</b>	the field of industrial hygiene?
<b>23</b>	Except for the three years when I taught at
24	the not Michigan State University, Michigan State College,

then. 1 Q Okay. Would you summarize your work history 2 3 for us, please? Well, in July, '41, I left Michigan State to 4 5 accept a position with the U.S. Public Health Service, Division of Industrial Hygiene. I briefly worked in their 6 7 analytical laboratories, and I was transferred to the engin-eering section and assigned to field duties. 8 9 Subsequently I was loaned to the State of New Jersey to aid in establishing an industrial health program 10 11 in that state health department. Then I was loaned to the 12 State of Massachusetts to provide assistance with the program 13 conducted there by the state department of labor. From there 14 I was sent to Montana to serve as director of industrial 15 hygiene for the State of Montana for a bit better than three 16 years. 17 I came back from Montana in late 1946 and was 18 in the Division of Industrial Hygiene at Washington at that 19 time, my duties being primarily working on various field 20 investigations -- well, studies in industry and other places 21 of various occupational health hazards. 22 I can't think of the exact date, but subse-23 quently-- yes, I can, too, 1948, I was made chief of the 24 analytical chemistry services for the Division of Industrial



1	the director	of the Cincinnati operation.
2	Q	Now, was there another change in 1969?
3	A	Yes, I retired from the Public Health Service
4	and took a pos	sition on the faculty at the University of
5	Michigan in the	he School of Public Health, teaching in the
6	industrial hea	alth area.
7	Q	At any time did you obtain a Ph. D.?
8	<b>A</b>	No, I did not.
9	Q	But you were made a faculty member at the
10	University of	Michigan despite that?
11	A	Right.
12	Q	Was that an unusual occurrence?
13	A	Yes, it was.
14	Q	Was that accommodation made in light of your
<b>15</b>	vast experience	ce in the field?
16	<b>A</b>	It was made on the basis of my experience, yes.
17	Q	How long did you teach public health at the
18	University of	Michigan?
<u>19</u>	A	I retired from the University of Michigan on
<b>20</b>	July 1, 1981;	however, the last year was a Sabbatical year
21	actually they	called it a retirement furlough. I was on pay
22	but I had no	obligations of work.
23	Q	When did you first become affiliated with the
24	ACGIH?	

1	A Well, I attended a meeting of the ACGIH, I
2	believe, in 1942 or thereabouts, but I don't believe I became
3	a member until about 1948 give or take a year there.
4	This was while you were employed by the United
5	States Public Health Service?
6	A Correct.
7	Q Did you serve on any committees of the ACGIH?
8	A served on a number of committees over the
9	years.
10	Could you describe them for us, please, in
11	chronological order?
12	A No, I can't.
13	Q All right. Can you give us a general idea of
14	the types of committees that you have served on?
<b>15</b>	A Well, I served on the Reorganizational
<u>16</u>	Committee at one time. I served on the Threshold Limits
17)	Committee. I served various times on the Nominating Committee.
<mark>18</mark>	I served on the Analytical Chemistry Committee. I served on
19	the Noise Committee. I just can't recall what others.
<b>20</b>	Q Okay. Let's talk about the Threshold Limits
21	Committee. What was the first of all, can you tell us when
<b>22</b>	you were a member of the Threshold Limits Committee?
<b>23</b>	A Some time in the early 1950s, I'm not sure of
<b>24</b>	that.

1	You're sure you were a member but you're just
2	not sure of the dates?
3	I'm not sure of the exact dates.
4	Can you tell us what the Threshold Limits :
5	Committee did?
6	A In detail, or?
7	Q In general.
8	Well, the Threshold Limits Committee met
9	periodically to examine data on the toxicity and epidemiology
10	and other aspects of the effects of occupational health
11	hazards, chemical and otherwise. And on the basis of these,
12	to establish a recommended guideline of permissible levels
13	of exposure which they called the threshold limit values.
14	These were predicated on the idea that this level of exposure
15	would be safe for eight hours per day daily for the normal
16	working individual.
17	Now, a safety factor was incorporated into
18	these. Do you want more?
19	Q Well, if you're finished I'll go to the next
20	question. If you're not finished, go ahead and finish.
21	A Well, I could go on at great length about
22	that.
23	Well, let me ask you some specific questions.
24	Let's just back up a little bit.

1	Now, these threshold limits, were they also
2	called threshold limit values?
3	That's the term now. Originally they were
4	called maximum allowable concentrations.
5	If we call them maximum allowable concentra-
6	tions, or MACs, for the rest of this deposition, will you
7	be clear what I am referring to?
8	A I'll be clear, but it's not the best
9	terminology.
10	Okay. If you'll indulge me, if we can just
11	call them maximum allowable concentrations I'll appreciate
12	that. That is certainly what they were called at the
13	beginning, wasn't it?
14	That's right.
15	Q Okay. How was it that this committee of the
16	ACGIH established these maximum allowable concentrations?
17	Well, in order to protect the health of the
18	workers you needed to have some idea of what safe conditions
19	are, and inasmuch as most of the problems we were dealing
20	with in the earlier days involved airborne concentrations of
21	chemical substances, it was apparent that we needed some
22	guidelines as to what amounts or concentraions of these sub-
23	stances the workers could tolerate without significant
24	injury.

What kind of information did the committee Q 1 use to determine what that safe level of exposure would be? 2 A Well, just about anything we could get our 3 hands on, but we used the technical literature, reports on research projects, reports on field studies. And we used 5 epidemiological reports; we used toxicology reports; we used 6 various reports of atmospheric measurements in plant. We also used input from experienced and knowledgeable individ-8 uals who had, let's say, more than usual frequency to 9 encounter these particular substances, who had special exper-10 ience with these substances. 11 You said there was a safety factor built into 12 these maximum allowable concentrations. Could you please 13 explain what that is? 14 All right. The-- well, the human, or any A 15 animal, do not all react the same; there is a range of 16 actions, and it was desired to set a level which would protect 17 practically everybody, recognizing that there are some hyper-18 susceptible individuals and there are occasionally individuals 19 20 who have, let's say, reduced health capacity. With the data at hand we would try to arrive at a level which would appear 21 22 to protect most individuals, by that I mean a very high percentage. And then, depending on the nature of the 23

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chemical, we would reduce the level for added safety

	Case. 3.99-cv-004	75-Sic Document #. 195 Filed. 12/04/15 Page 17 01 54	
		16	6
1	compensate fo	or any errors in judgment, to some extent, to	
2		er some people being more susceptible than we	
3	expected, or	in other words, just a safety factor.	
4	fortan in the	And we would attempt to use at least a two-fol	<u>la</u>
<mark>5</mark>		herwords, if we thought twenty was a good, limit, we would recommend ten.	
7	Q Q	As an even lower level to be on the safe side?	<u>,</u>
8	(A)	To be on the safe side. And in some materials	
9		eptional toxicity or acted very rapidly, we would	
10	even cut it d	own by a factor of ten, or in some instances now	<b>v</b>
11	where they ev	en cut it down by a factor of a hundred or so,	
12	the idea bein	g that the limit is not an exact figure because	
<b>13</b>	there cannot	be any totally exact figure.	
14	Q	Now, when you were on the Threshold Limits	
<b>15</b>	Committee, wa	s there a maximum allowable concentration recog-	-
16	nized for asb	estos?	
17	A	To the best of my knowledge, yes, there was.	
18	Q 	What level was that?	
19 <mark>20</mark>	A)	I believe it was five million particles per	
21	cubic foot.	Now, cubic foot of what?	1
<b>22</b>	<mark>Q</mark>	Of air.	
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then?

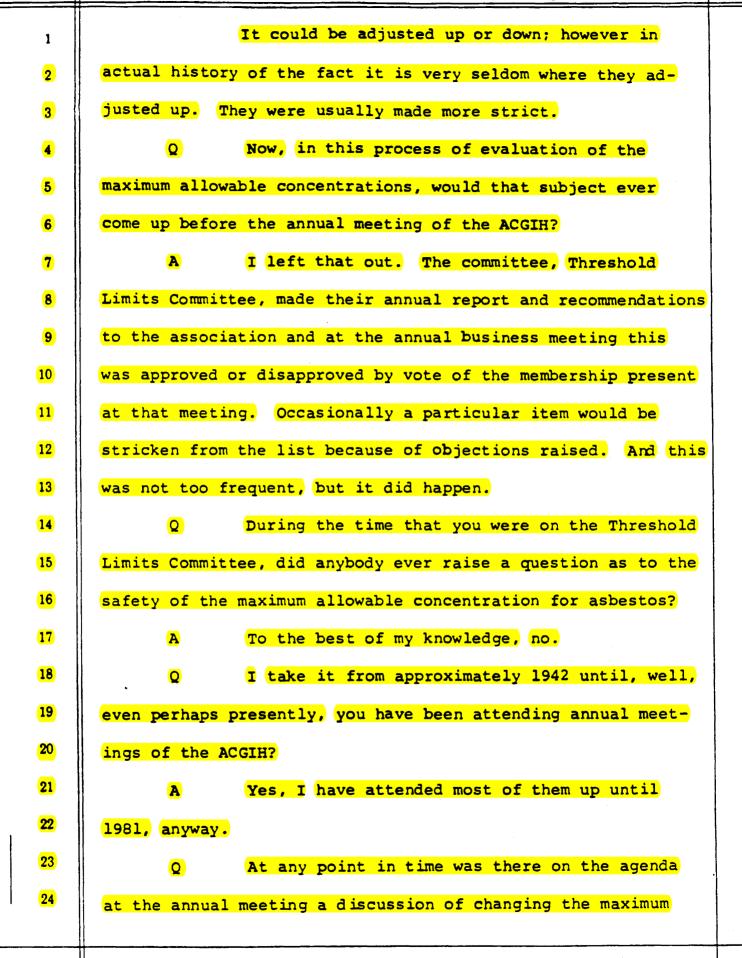
All right. So you are measuring it as a dust,

percent of the total dust was asbestos, and the five million 1 2 particle standard basically dealt with a hundred percent. you could multiply your maximum allowable concentration by 3 4 five for that particular mix of dust? That would be the presumption. 5 A 6 0 So depending on how much asbestos might be in 7 this mixed dust, that maximum allowable concentration might 8 vary for the mixed dust? 9 You could establish a special concentration for 10 the mixed dust, yes, with the upper limit being fifty million 11 particles per cubic foot because that was, I believe at that 12 time, 'way back, was the maximum permissible amount for even 13 a nuisance dust. 14 Now, in applying these maximum allowable con-Q 15 centrations, did the amount of time exposed have anything to 16 do with applying the standard? 17 These were what we call time weighted A Yes. 18 In other words, the permissible exposure dose, as averages. 19 some term it, per day, would be your eight hours times the, 20 say, five million parts per cubic foot or a product of 40 ppm 21 hours -- that is particles per million cubic foot hours. 22 if you worked less than eight hours, let's say that you worked 23 only four hours, theoretically the limit could be ten million 24 particles per cubic foot for the four hours. That is provid-

ing you had no further exposure to that material during the 1 2 rest of the day. 3 So in applying the maximum allowable concentrations, even if the level of exposure at a particular 4 5 location might be above that maximum allowable concentration, 6 if it were for less than eight hours a day, then you might 7 not have a situation where you have exceeded the maximum 8 allowable concentration? 9 A Correct. 10 0 All right. Now, while you were on the Thresh-11 old Limit Committee, did the committee have a procedure 12 whereby they would review these maximum allowable concentra-13 tions from time to time? 14 That is part of the procedure, that any limit A 15 which is on the list is subject to review annually. 16 I do not mean that a detailed study is made annually of each 17 of the some 800 or so that are on it now, but that if for any 18 reason -- either through a request from somebody or a new 19 publication, new information, or even just a hunch by a 20 committee member -- they felt that a particular value needed 21 to be re-examined, they would undertake to do so, and if there 22 was information to support it or if the reconsideration of the 23 former data convinced them otherwise, they could adjust the

24

limit.



1	allowable concentration for asbestos, at the annual meeting?
2	A Yes, that did come up, but I believe that it
3	was in the late 1960s.
4	And did there come a time when the ACGIH
5	actually changed its maximum allowable concentration for
6	asbestos?
7	Yes.
8	Can you tell us when, approximately, that was?
9	Because of the final evidence of carcinogenic
10	potential of asbestos, they made a change and as I have to
11	say, I believe the change came in the late 1960s 1968,
12	'69. I know that OSHA promulgated their first proposal on
13	asbestos about 1972, if I recall correctly. It was not too
14	long it was one of the early ones they put out.
15	When the ACGIH made this change in 1968 or
16	'69, did it adjust the standard up or down; make it stricter
17	or more
18	A Oh, much more strict. I just offhand cannot
19	recall what the first action was there, but they finally came
20	down to the two fibers per cubic centimeter because asbestos
21	is different from most mineral dust in that it is fibrous.
22	The particles are long and thin rather than being like a
23	granule, and so now they judge it on the basis of fibers per
24	cubic centimeter. The two fibers per cubic centimeter would

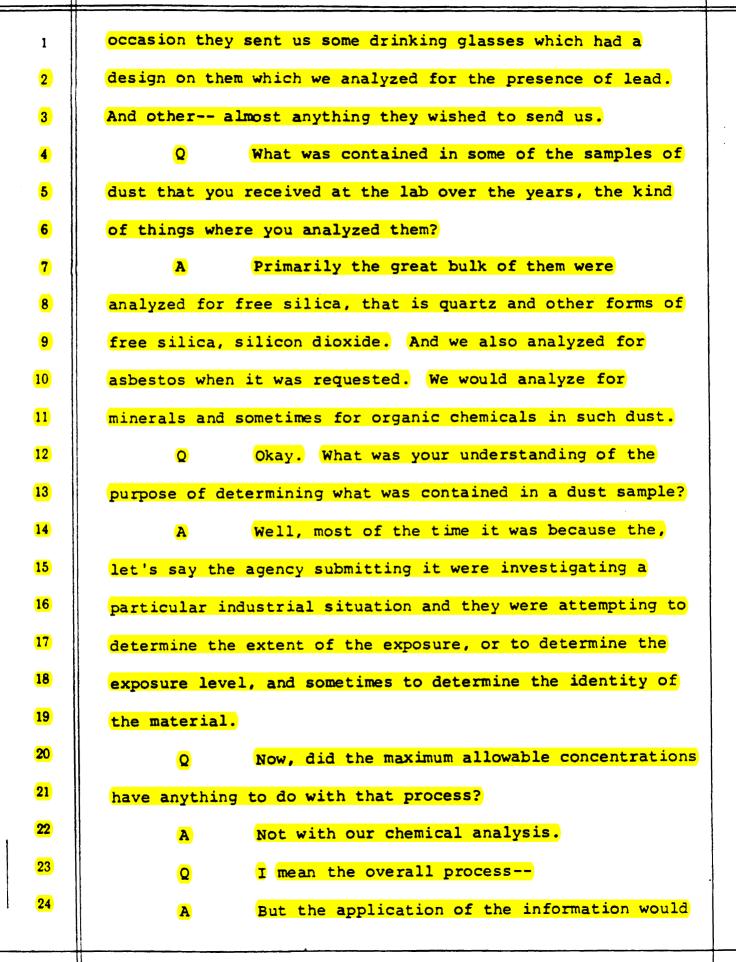
be roughly 60,000 particles per cubic foot. 1 Q Now, going back to your work at the Public 2 Health Service, you indicated as far as you went through your 3 employment history that on certain occasions you were on loan to different states in connection with their state boards of 5 6 Can you describe for me generally whether there was 7 any ongoing relationship between the United States Public 8 Health Service and the various state boards of public health? A Oh, very close relationships, ves. 9 Could you explain that for us? 0 10 Not always amicable, but close. A 11 Well, oh, somewhere in the late 1930s, about 12 1939 or perhaps a year or so before, under the Federal 13 Security Agency -- this was during Roosevelt's second term -14 they, Congress appropriated earmarked funds or line item 15 16 appropriations of money to foster or support the establish-17 ment of industrial hygiene activities in states, and this was 18 under the Public Health Service. And so they had a states' 19 relation program which was devoted to trying to encourage the 20 states to develop programs. 21 This was-- I was part of that program and 22 that was my purpose in being loaned to these various states, 23 was to aid them in expanding or providing activity or

The Public Health Service also gave them grants-

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services.

1	in-aid in the form of money which could be used for personnel
2	and other expenses. They gave them a loan of technical
3	equipment as well as loan of personnel, and they provided
4	laboratory services and other advisory services to them.
<u>5</u>	And did you actually do that on behalf of the
6	Public Health Service over a period of years?
7	A Yes.
8	Q You mentioned lab services. Can you describe
9	what kind of lab services were provided to these state boards
10	of health by the Public Health Service of the United States?
11	A The one I had the most connection with was
12	the analytical laboratory services in that any state, city,
13	county, industrial hygiene organization, could send us such
14	samples as they wished and we would perform the chemical
<mark>15</mark>	analysis and report back to them.
<mark>16</mark>	Q What would you tell them about the sample they
17	sent in?
18	A Well, usually we just told them what was in
19	it, and how much.
<b>20</b>	What kind of substances did the lab test?
21	Oh, most of the samples were dust samples, but
<b>22</b>	we also would analyze bulk materials. They'd send us a piece
<b>23</b>	of ore or a piece of material, or chemical. We would analyze
24	urine or blood. We analyzed other things such as on one



1	depend upon the threshold value limit, yes, or the MACs.
2	So was the analysis of the dust sample
3	designed to help implement and apply the maximum allowable
4	concentrations?
5	A Correct.
6	And is that something that you trained members
7	of state boards of health to do all across the United States?
8	Yes, we helped in that.
9	That was the standard way of going about the
10	business of industrial hygiene in industrial settings?
11	A Right.
12	Mr. Byers, I'd like you to look at a one-page
13	document, it has been previously marked in another deposi-
14	tion as Detjen Exhibit 16, for identification. It purports
<b>15</b> )	to be a copy of a February 23, 1949 letter from D. H. Byers,
<mark>16</mark>	Scientist, Laboratory Section, Division of Industrial Hygiene
<u>17</u>	addressed to Mr. William Z. Fluck, Industrial Hygiene Divi-
<mark>18</mark> )	sion, Wisconsin State Board of Health. Is that a true and
<mark>19</mark>	correct copy of a letter that you wrote to Mr. Fluck on or
<b>20</b>	about February 23, 1949?
<b>21</b>	A It would appear so.
<b>22</b>	Q Did you in the course of your career have any
<b>23</b>	dealings with anybody who was employed at the Wisconsin
24	State Board of Health?

1	A Yes.
2	Q Mr. Fluck is one of them?
3	A Mr. Fluck is one of them.
4	Q Can you name some others for us?
5	A Walter Poppe was a fellow I knew better. And
6	Buzz Osterman, and that Buzz is his nickname, I can't tell
7	you Ost erman, I believe.
8	Q Can I refresh your recollection with
9	Otterson?
10	A Otterson, correct.
11	Q All right. Did you know those gentlemen to
12	be competent industrial hygienists?
13	A Yes, they were. Fluck and Poppe and Otterson
14	were all very good men.
15	Now, this letter that you wrote to Mr. Fluck
16	makes reference to "a sample of settled dust which you
17	submitted with your letter of January 18, 1949." And I can
18	tell you that I have not seen a copy of that document; to my
19	knowledge it isn't any longer in existence. I don't know it,
<b>20</b>	but looking at your response does that refresh your recollec-
<b>21</b>	tion that Mr. Fluck sent a sample to you for analysis at the
22	United States Public Health Service?
23	A Couldn't recall that specific instance,
24	there being hundreds of them. But from the letter, I can

accept that. 1 Do you have any reason to doubt the authen-2 3 ticity of the letter? A No, I have no reason to doubt the authenticity 4 of the letter. It's my style, it's my name the way I was 5 6 signing it then, and the laboratories were then located out in Bethesda at the National Institute of Health, and I was 7 in charge of the Analytical Laboratory then. 8 9 Q Okay. Now, in this letter under field identification it says, "Settled dust from cutting of K-LO," then 10 under the column "Free Silica" it puts "13 Percent." What 11 were you indicating when you said 13 percent there? 12 Well, it would mean that the dust that was 13 A 14 examined contained 13 percent of silica by weight. 15 And under "Asbestos" you have "See note" and 0 16 an asterisk. And after the asterisk at the bottom it states, 17 "There are a number of chemically different minerals which 18 are included under the general classification of asbestos. To analyze for each of these would be a considerable task. 19 20 Instead, a combined microscopic and chemical procedure has 21 been used to approximate the asbestos content of the sample. 22 There is more than 5 percent and probably less than 12 percent 23 of asbestos in this sample. Chrysotile is by far the prin-

cipal mineral in commercial grades of asbestos, but was not

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significantly present in the sample." 1 Can you tell us what you are indicating about 2 the asbestos content of the sample in that note? 3 Well, as stated in there, there are a number 4 of different minerals classified as asbestos or asbestoid 5 minerals, chrysotile being the principal form of asbestos used 6 in this country. There are amosite, crocidolite, and oh, 7 8 serpentine, and I think all told about somewhere like seven 9 or nine materials which generally are classified as asbestos. 10 This says that we examined it microscopically 11 and by a chemical procedure. Asbestos are complicated sili-12 cate minerals. Free silica is crystalline silica dioxide. The asbestos mineral is the SiO, silicate radical in there 13 14 with at least two different mineral components, sometimes 15 they have three, or I guess some of them even have four. 16 So, probably what we did here was examine that

So, probably what we did here was examine that microscopically for fibrous materials and obtained a rough estimate there, and then analyzed it for silicate as versus the free silica. Now that can be done by treating it with a fluid boric acid which will gradually dissolve the free silica but not the silicate—— I beg your pardon, it's the other way around.

Q Then you report what percentage you believe is asbestos in this dust sample?

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A That's right. 1 And you indicate that by a range of a 5 2 3 percent -- more than 5 percent and probably less than 12 per-4 cent? A Correct. These were the extremes of range. 5 Asbestos is an extremely difficult material to analyze. 6 Q All right. Now I would like you to look at 7 8 what has previously been marked as Detjen Exhibit 18 for 9 identification, a two-page document the first page of which is an August 10, 1949 letter from William Z. Fluck to Mr. 10 G. R. Mercer, Superintendent, Algoma Plywood and Veneer 11 12 Company. Attached is a one-page dust survey bearing the date 13 August 12, 1949. Now, Mr. Byers, I realize that you are neither 14 indicated as the author nor as the recipient of this letter, 15 but I'd like to direct your attention to the third paragraph 16 in the August 10th letter. It states: "It is difficult to 17 18 19 20 21

set an accurate MAC (maximum allowable concentration) for the dust liberated into the air at your various K-LO processing machines. An analysis of dust from the dust collector was analyzed by the laboratory of the U. S. Public Health Service and was found to contain 13 percent free silica and 5 to 12 percent asbestos. As both of these materials have about the same degree of toxicity, an MAC of 20 million would be

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nothing further.

## CROSS-EXAMINATION

BY MR. HARRINGTON:

Mr. Byers, during the time you were on the Threshold Limits Committee which set these safety standards for asbestos, did your committee publish its work or publish those limits in any form?

A Yes, well, let me straighten that out. I was not on the committee at the time the asbestos standard was set, and to the best of my recollection it did not come up for serious review during my time on the committee. However, the committee has published annually the threshold limit values in a publication. NIH puts out each year the most recent listing including, well, they include now a list of proposed changes; in the earlier days they didn't, but in later years they started, so that no change is made until there has been at least a one-year notice of intent to change. But the data has been published regularly since, if I am correct, about 1947.

Q So in your answer when you said, "I was not on the committee at the time the standard, the MAC for asbestos was set," you were referring to the fact that the MAC for asbestos was set before you joined the committee in the early Fifties, is that right?

A I believe so. To the best of my knowledge it

1 was set-- yes, it had to be set before then. 2 What kind of acceptance did the MAC, or MACs which were promulgated by the ACGIH receive in this country? 3 4 MR. GONRING: Object to the form of the 5 question. Vaque. 6 MR. RILEY: You can go ahead and answer. 7 Don't worry about the objections. 8 A All right. The ACGIH MACs were accepted as 9 probably the most authoritative limits available for quite a 10 number of years. I would say up until, well, let me back off. 11 They are still highly accepted and widely accepted both here 12 and in other countries. After the establishment of the 13 Occupational Safety and Health Administration -- OSHA -- in 14 1970, they made changes because they were establishing 15 regulatory standards, but ACGIH continues to establish and 16 publish their lists. 17 To your knowledge were MACs accepted by Q 18 industry? 19 A In general, yes. They argued with some of 20 them, but they were generally accepted. 21 Is that also true with the asbestos MAC? Q 22 I believe so. The fact is I never heard Α 23 questioning of the asbestos MAC probably until some time in 24 the early or mid 1960s.

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Q You made reference to OSHA as a regulatory agency and you were juxtaposing that from, or as against the ACGIH and the, I think, U. S. Department of Public Health, and you were trying to draw a distinction there. What was that?

Well, there is considerable difference in the way they set their standards. You might say that initially OSHA adopted most, if not all, of the ACGIH T.L.V.s as their standards, with intent to promulgate their own standards, and then they went into it. But OSHA was setting regulatory standards whereas the ACGIH T.L.V.s are guidelines for professional application and judgment.

Q Well, the ACGIH as I understand it, what you're saying to me, didn't have the authority to punish anyone?

The ACGIH used to -- I don't know whether they still do or not -- include in their preamble a statement that these were not intended to be adopted as regulatory values. They thought they were the best available guidelines for professional practice to protect the health of the worker, but the establishment of these values as a regulation considerably takes away from the ability of the industrial hygienist to exercise professional judgment. I-- recognizing that in the regulatory agency if they are going to have to

1	pring punitive action, they need a regulation that says it
2	is wrong to exceed this value, and they can act.
3	Q What I was getting to was the ACGIH was more
4	in an educational role in terms of educating people toward
5	potential hazardous substances in the work place?
6	MR. RILEY: Object to the form of the question
.7	MR. HARRINGTON: I'll withdraw that question.
8	THE WITNESS: Well
9	MR. HARRINGTON: That's all right. I don't
10	have any further questions.
11	CROSS-EXAMINATION
12	BY MR. HICKEY:
13	Q Do you know when the Federal Government
14	initially passed any regulations concerning asbestos expos-
15	ure for workers?
16	A I believe that was in 1972.
17	Q Would that have been the OSHA standard that
18	you previously referred to?
19	A Correct.
20	Q Do you know whether prior to 1972 any individ-
21	ual state passed any regulations or statutes concerning the
22	exposure to asbestos by workers?
23	A I cannot tell you which state, but several
24	states did include the ACGIH threshold limit values in a

legislation establishing them as the limits under that state 1 authority. 2 The ACGIH-- shall I go on? 3 Q Would that have been prior to 1972? A Probably, yes. Oh, definitely yes. 5 Q Do you know whether the State of Wisconsin 6 prior to 1972 adopted the ACGIH guidelines in any type of 7 statute or regulation concerning exposure of workers to 8 asbestos? 9 I don't know the answer to that, no. A 10 0 You don't know the answer either way? 11 No, I don't know whether -- I don't know A 12 whether they adopted it in any legislation or not. 13 adopted it in the practice of the individuals, the industrial 14 hygienists there, but that is not necessarily legislative. 15 If I understand your testimony then, as you 16 17 sit here this afternoon you don't know whether the State of Wisconsin adopted any mandatory regulations concerning 18 workers' exposure to asbestos prior to the OSHA Act in 1972, 19 is that correct? 20 That's correct. 21 A 22 Q If I understood your testimony correctly, were the ACGIH quidelines for those states that did not 23 24 implement them into one of their own laws, meant to be

recommendations as opposed to regulations?

A Yes, they were recommended guidelines and ACGIH really resisted having them enacted into legislation primarily because once they are enacted into legislation, they are set in concrete and no longer easily subject to the review or change which subsequent scientific information and industrial experience may indicate.

- Q Prior to 1972 was the ACGIH a private group or was it part of the Federal Government?
- M It never has been part of the Federal Government; it is a quasi governmental group. It is not established by any governmental agency. It is an organization of governmental employees in the area of industrial health.

Now, it was -- shall we say -- blessed by the Division of Industrial Hygiene in that they encouraged these activities and they encouraged those of us in the division to participate in the activities although it was not required of us.

Q Prior to 1972 the Division of Industrial Hygiene was a federal body, was it not?

A Well, it underwent a number of changes. It used to be the Division of Industrial Hygiene, and then at some point it became the Division of Occupational Health, then it became the Bureau of Occupational Safety and Health,

	to decide which form of asbestos it was. So it was not an
	easy task to do all those analyses. The material is extremely
	resistant to being broken down.
	Was there some accepted protocol or laboratory
	procedure that was generally followed in analyzing a sample
	for the presence of asbestos?
	There were some procedures but none that I
	know of that were generally accepted.
	MR. HICKEY: Thanks, that's all I have.
	CROSS-EXAMINATION
	BY MR. GONRING:
	Q Mr. Byers, what years were you on the
	Threshold Limits Committee?
	A The best I can say is some time in the early
	Fifties, for two or three years there.
	Q And did I understand from your testimony the
	subject of the MAC for asbestos never came up for serious
	review during that time?
	A That's right. By that I mean that it never
	came to the point where we made any special study of it.
	Q And you, yourself, didn't have anything to do
	with the setting of five million as the MAC for asbestos?
	A No, I did not have anything to do with setting
	that.

than that, then for short periods you could have something

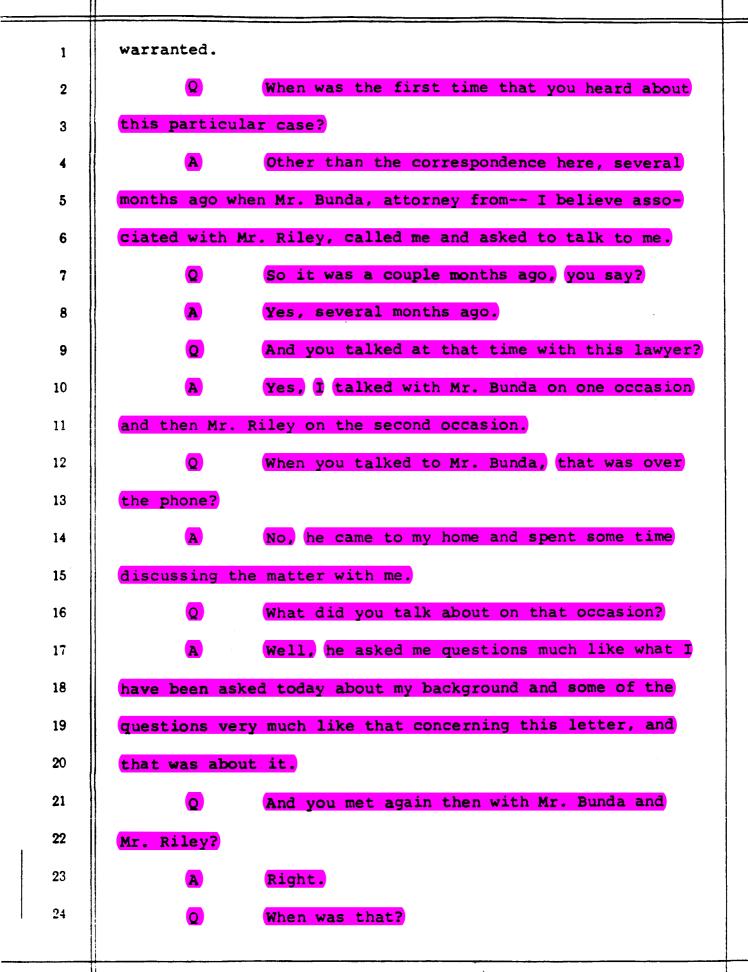
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1	above that limit as long as the time weighted average did not
2	exceed the value for the day.
3	Q With all substances was that a directly
4	proportional type of thing, this time weighted average?
5	MR. RILEY: Object to the form of the question.
6	It's a little vague and ambiguous. Go ahead.
7	A In general, yes, it applied; however good that
8	was in highly toxic substances, you exercised great care in
9	exceeding it.
10	Q Was it directly proportional in regard to
11	asbestos?
12	A For asbestos we're talking about back in
13	1949 it would have been considered proportional.
14	Q At some point to your knowledge did that
15	change?
16	A Well, it changed whenever they came up to
17	establish the new limit based on the carcinogenicity, and
18	because of the carcinogenicity they don't worry about
19	asbestosis. Prior to that, that five million parts per cubic
20	foot was predicated on the basis of the fibrotic condition
21	of the lung, asbestosis, which is far outweighed by the
22	present knowledge.
23	Q When you were on the Threshold Limits Com-
24	mittee did anyone from the asbestos industry ever provide

1	any information to your committee concerning exposure to	
2	asbestos?	
3	MR. HARRINGTON: Object to the form of the	
4	question. It's vague with regard to who he means by	
5	the industry.	
6	MR. RILEY: I object to the form of the	
7	question on the ground it's vague and ambiguous. You	
8	can go ahead and answer.	
9	A Not during the time I was on the committee.	
10	Not that I know of.	
11	Q Are you aware of any other time when such	
12	information was imparted to that committee?	
13	MR. RILEY: Object to the question on the	
14	ground it lacks foundation.	
15	A In the somewhere in that time in the 1960s	
16	there was information provided by asbestos industries, not	
17	well, it was available to the ACGIH Threshold Limits	
18	Committee but it was provided to the Public Health Service	
19	who were then making an investigation of asbestos with regard	
20	to the new concept.	
21	Q Do you remember what the nature of that	
22	information was in the 1960s?	
<b>2</b> 3	A I don't know precisely the nature. My	
24	recollection is that it was what I would term epidemiologic	

1	information on worker health problems in the asbestos		
2	industry, and also probably some information on exposure		
3	levels to asbestos.		
4	Q Do you have a copy of that exhibit that Mr.		
5	Riley showed you?		
6	MR. RILEY: Which one?		
7	MR. GONRING: The relevant one, sixteen.		
8	MR. RILEY: They're both relevant, but I'll		
9	give him sixteen.		
10	MR. GONRING: I'm glad you caught that.		
11	Q The procedure that you used to determine the		
12	percentage of asbestos in a dust sample you got from Mr.		
13	Fluck, was that the most accurate procedure that was avail-		
14	able to you in 1949?		
15	A That was the best procedure that we knew of.		
16	Q There was no procedure to come up with an		
17	exact percentage at that time?		
18	A At that time there was no procedure with which		
19	we could analyze for an exact percentage.		
20	Q Did you go about, in coming up with this per-		
21	centage that you related to Mr. Fluck, to determine all the		
22	different asbestos-type minerals that were in this sample?		
<b>2</b> 3	A Since I don't recall the exact analysis, I		
24	have to go to memory of what we do. We analyzed it, as I		

1	expressed, chemically, and then calculated it back to what
2	asbestos that would be, and we calculated apparently on the
3	basis of chrysotile which is the most common asbestos encoun-
4	tered. That would be I'm having to make it, as I say, a
5	somewhat educated guess.
6	Q Because it's so long ago?
7	A So long ago and I can't recall exactly.
8	Q Were you aware, when you did an analysis like
9	this one in Exhibit 16, of the name of the company where the
10	dust sample was taken?
11	A Usually not. Usually, most such samples were
12	submitted to us simply from a state with a sample number.
13	Sometimes they would give us additional information, but
14	usually not.
15	Q Do you recall in this instance, Exhibit 16,
16	being aware of the name of the company from which this dust
17	sample was taken?
18	A No, I can't recall that. I would assume from
19	my letter I probably did not know it.
20	Q So you have no knowledge whether you did
21	further dust studies of the same company that we find that the
22	dust samples were taken from in Exhibit 16?
23	A No, I don't.
24	Q Do you know whether the analysis that is



1	A I believe that was the middle of last month,
2	if I recall correctly.
3	Middle of September?
4	Well, it's been some time, four or five weeks
5	ago.
6	Q Was that at your home also?
7	No, that was here at the hotel.
8	And what was discussed at that meeting?
9	A We more or less went over the same ground with
10	Mr. Riley, showing me these two letters and asking me
11	questions pertaining to them, and asking if would be will-
12	ing to make a deposition in this case.
13	That is the first time that your deposition
14	was discussed, at that second meeting?
15	No, Mr. Bunda had spoken of it previously, too.
16	Q Have you had any other conferences with Mr.
17	Bunda or Mr. Riley concerning this deposition?
18	No, except to set up the time of the meeting.
19	Did you meet with Mr. Riley today before your
20	deposition?
21	(A) We had lunch together, yes.
22	Q Did Mr. Riley indicate to you at any of these
23	meetings or did Mr. Bunda indicate to you what questions might
24	be asked of you at this deposition?

1	A	Mr. Riley indicated to me at lunch the
2	general natur	e of the deposition and indicated that he would
3	ask questions	much along the line he had asked on the
4	previous occa	sion.
<u>5</u>	Q	Did Mr. Riley pick up your tab?
<b>6</b>	A	Yes, he did.
7		MR. GONRING: I have nothing further.
8		MR. RILEY: I've got a couple.
9		REDIRECT EXAMINATION
10	BY MR. RILEY:	
11	Q	Did I suggest any answers to you, Mr. Byers?
12	A	No.
13	Q	I don't think Mr. Gonring meant to suggest
14	this, but can	anybody buy your testimony by buying your
15	lunch?	
16	A	No.
17	Q	I didn't think so.
18	A	They'd have to pay quite a bit more than that.
19	It would have	to be an awful lot.
20		(General laughter.)
21	Q	Can you tell me when the maximum allowable
22	concentration	for asbestos was established by the ACGIH?
23	A	The original one?
24	Q	Yes.

1	A	No, I can't tell you what year.	
2	Q	You would agree with me that it was in 1942	
3	or after you w	were a member of the ACGIH at the time?	
4	A	I would have been a member probably at the	
5	time because 1	t would not have been established before 1947.	
6	Q	Okay. So, to the best of your recollection	
7	you were a member of the ACGIH at the time the MAC for		
8	asbestos was e	stablished?	
9	A	I was a member at the time, to the best of	
10	my recollection	on.	
11	Q	And you, like any other member, had the	
12	right to comme	ent about those concentrations?	
13	А	Yes.	
14	Q	Did you raise any fuss at the time about the	
15	MAC being prom	nulgated?	
16		MR. GONRING: Are we talking about the MAC	
17	for ash	pestos?	
18	A	No, I had no reason to.	
19	. Ω	Did you have any reason to quarrel with the	
20	MAC for asbest	tos at any time prior to its change in 1968	
21	or 1969?		
22	A	No, on the basis of a limit to protect against	
23	asbestosis, th	ne five million particles per cubic foot	
24	appeared to be	e a reasonable and acceptable limit.	

1		MR. RILEY: Nothing further.
2		MR. HARRINGTON: Just a couple.
3		RECROSS EXAMINATION
4	BY MR. HARRING	PON:
5	Q	You indicated that the MAC was predicated on
6	knowledge of a	sbestosis at the time it was promulgated,
7	right?	
8	A	That's correct.
9	Q	To your knowledge or recollection, was that
10	based on toxic	ological studies of any sort, or medical
11	literature, or	what?
12	A	I believe it was based on some epidemiological
13	work on asbesto	os in the textile industry.
14	Q	Those were published articles, were they?
15	A	Yes.
16	Q	Available to anyone who cared to look them
17	up?	
18	A	Um-hmm.
19	Q	Your answer is yes?
20	A	Yes, my answer is yes.
21	Q	Now, you were asked by Mr. Gonring whether
22	you would recor	nmend that a company have studies periodically
23	and I believe	you answered yes, and then you said and there-
24	after again on	ly if you changed materials. That was your

testimony, correct? 1 A That's what I said. 2 Q If the company were to change its methods 3 and procedures of handling certain dust creating materials, that would be another good reason to have a test, would it 5 not? 6 A It might be it would be reason for re-7 evaluating the atmospheric concentrations to which the 8 workers were exposed, because this might change. 9 process change might or might not affect the composition of 10 the dust. 11 Q I may have misunderstood you. Was your prior 12 answer based on the composition of the dust or the atmos-13 pheric concentrations? 14 Α I understood that I was answering a guestion 15 regarding analysis of the composition of the dust. 16 I misunderstood your prior testimony. Q 17 order to determine concentrations of dust in the air, that 18 would require more frequent analysis? 19 A Yes. Any time there is a significant change 20 in the process or work procedures, it is good practice to 21 check the air concentrations to be sure that you haven't 22 23 brought in a higher concentration.

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The same thing would be true with changes in

## ventilation systems?

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MR. HARRINGTON: Thank you, sir.

MR. GONRING: I want to just put on the record that as to the deposition, we object to it as being untimely and outside of the scheduling order and deadline.

MR. RILEY: I want to put on the record that coming from the plaintiff I think that objection contravenes an agreement made between plaintiff's counsel and myself. I think it is inappropriate, but that's for another day.

MR. HARRINGTON: And I want to put on the record that those type of objections, according to the Rules, are supposed to be made before the deposition begins.

MR. RILEY: Mr. Byers, you have the right to review and sign this deposition transcript. The purpose of such review is to determine whether this professional court reporter has accurately transcribed your testimony. If you trust this professional court reporter to do so accurately, you may waive the right to review and sign the transcript. If you have some concern that the transcript may not

1	be a verbatim record of what you said, then you can
2	reserve that right to sign and review the transcript.
3	That is up to you, sir.
4	THE WITNESS: I have no desire to review it.
5	MR. RILEY: So you will waive signature?
6	THE WITNESS: I will.
7	MR. RILEY: Are all counsel willing to
8	waive signature here?
9	MR. GONRING: Fine.
10	MR. HARRINGTON: So stipulated.
11	(Signature waived)
12	Dohrman H. Byers
13	(DEPOSITION CONCLUDED AT 3:20 P.M.)
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STATE OF OHIO

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## CERTIFICATE

SS:

I, Carol R. Simpson, a Notary Public within and for the State of Ohio, duly commissioned and qualified, do hereby certify that the within named DOHRMAN H. BYERS was by me first duly sworn to testify the truth, the whole truth, and nothing but the truth; that the testimony given by him was reduced to stenotypy by me in the presence of said deponent, and thereafter transcribed into typewriting by me; that the foregoing is a true and correct transcript of the testimony given at said time and place by the deponent, that submission of the transcript to the deponent for examination and signature was waived; and that I am not counsel, attorney or relative of any of the parties to this cause and have no

IN WITNESS WHEREOF, I hereunto set my hand and official seal of office, at Cincinnati, Ohio, this 24th day of October, 1985.

interest whatever in the result of this action.

Carol R. Simpson, RPR

Notary Public for the State of Ohio My commission expires Jan. 15, 1989